

**COMPARATIVE ANALYSIS ON POLITICAL PARTY AND CAMPAIGN FINANCING****APPENDIX No. 1****Matrix for collection of information on normative frameworks**

<b>NAME OF COUNTRY AND NATIONAL RESEARCHER JAMAICA TREVOR MUNROE</b>	
<b>I. NATURE OF FINANCING REGIMENS (PUBLIC, PRIVATE AND MIXED)</b>	
<b>A. GOVERNMENT DIRECT FUNDING</b>	
<b>N/A = not applicable/not available or none</b>	
<b>1. Conditions for eligibility:</b>	N/A
<b>2. Limits / amounts:</b>	N/A
<b>3. Fund distribution:</b>	N/A
a. To parties:	N/A
✓ Routine operation	N/A
✓ Electoral campaign	N/A
✓ Research / Capacity building	N/A
✓ Mixed	N/A
b. To candidates:	N/A
✓ Presidency	N/A
✓ Parliament	N/A
c. To party caucus or individual members of parliament/congress	N/A
d. Other organizations:	N/A
<b>4. Election funding:</b>	N/A
a. Internal party elections	N/A
b. Presidential elections	N/A
c. Parliamentary elections	N/A
d. Local municipal elections	N/A

<b>5. Time of disbursement:</b>	N/A
a. Before campaign	N/A
b. During campaign	N/A
c. After campaign	N/A
d. Combined	N/A
<b>6. Criteria for distribution:</b>	N/A
a. Equitable (in equal parts)	N/A
b. Proportional to the electoral strength	N/A
c. Parliamentary representation	N/A
d. Mixed methods:	N/A
✓ Equitable and electoral strength	N/A
✓ Electoral strength and parliamentary representation	N/A
✓ Other	N/A
<b>B. INDIRECT GOVERNMENT FUNDING</b>	
<b>1. Objects of financing</b>	Duty confession on number of vehicles imported for elections campaign
a. Transportation	N/A
b. Publication (printing, mailing and posting)	N/A
c. Exemptions	N/A
d. Grants	N/A
e. Tax benefits	N/A
f. Loans	N/A
g. get-out-the vote campaigns	N/A
h. Political broadcasting	N/A
i. Training	N/A
j. Other	Payment of party scrutineers to assist in voter registration
<b>C. NON-GOVERNMENTAL FUNDING: CONTRIBUTIONS RESTRICTIONS</b>	
<b>1. Contribution limits:</b>	N/A

<b>2. Prohibitions:</b>	N/A
a. Individuals / Legal entities	N/A
b. Foreign donors	N/A
c. Unions	N/A
d. Associations / Corporations	N/A
e. Government contractors	N/A
f. Anonymous	N/A
g. Other	N/A
<b>D. LIMITATIONS ON EXPENDITURES</b>	
<b>1. Political parties:</b>	N/A
a. Amount	N/A
<b>2. Candidates:</b>	N/A
a. Presidency:	N/A
✓ Amount	N/A
✓ Are election candidates centered?	N/A
b. Parliament:	Yes
✓ Amount	J \$3,000,000 (or US \$52,000 approximately)
<b>E. ESTIMATED COSTS OF POLITICAL FINANCING</b>	
<b>1. Previous elections:</b>	J \$1,070,000,000 (or US \$18,445,000)
a. Presidency	N/A
b. Parliament	N/A
<b>2. Cost by actors</b>	
a. Political parties	J \$720 million (or US \$12.4 million)
a. Candidates	
b. Electoral authority	J \$350 million (or US \$6 million)
<b>3. Funding sources: Amounts / Percentages</b>	
a. Public financing	For electoral office of Jamaica J \$350 million (or US \$6 million)
b. Private financing	For the parties/candidates J \$720 million (or US \$12.4 million)
✓ List principal donors	N/A
c. Resources from political party budgets	N/A
d. Other	
<b>4. Allocation: greater costs on the</b>	

<b>campaign</b>	
a. Advertisement (television, radio, press, others)	
b. Staff Salaries	
c. Transportation	
d. Vote buying?	
e. Other	

<b>II. ACCESS TO THE MEDIA</b>	
<b>A. FREE POLITICAL BROADCASTING</b>	
<b>1. Electoral time slots:</b>	
a. Obligatory:	
✓ State-run media (TV, radio and press)	One 15 minute slot for each party contesting the October 2002 parliamentary elections
✓ Private media (TV, radio and press)	N/A
b. Voluntary:	N/A
✓ Private media (TV, radio and press)	N/A
<b>2. Type time slots:</b>	N/A
a. Unique (only free political broadcasting)	N/A
b. Principal (paid political broadcasting does not exceed the electoral time slots)	N/A
c. Complementary (paid political broadcasting exceeds the electoral time slots)	N/A
<b>3. Time slots in non-electoral periods</b>	N/A
<b>4. Cost of time slots</b>	N/A
a. Completely free	For 1(a) above
b. Reduced fee or State sponsored	N/A
<b>5. Access to time slots:</b>	N/A
a. Per previous election	N/A

results:	
✓ Number of votes gained	N/A
✓ Positions gained	N/A
✓ Criteria for new political organizations	N/A
b. Combined criteria	N/A
c. Completely free	N/A
<b>6. Production cost (time slots)</b>	N/A
a. Paid by the State	N/A
b. Non-paid	N/A
<b>7. Time granted:</b>	N/A
a. As a whole	N/A
b. To parties and electoral alliances	N/A
c. To candidates	N/A
<b>8. Organizations granting the time slots</b>	See 1(a) above
<b>9. Organizations monitoring the time slots</b>	N/A
<b>10. Sanctions</b>	N/A
<b>B. CONTRACTING OF TIME SLOTS</b>	
<b>1. Advertising paid by parties, candidates, etc:</b>	Yes
a. In addition to paid time slots:	Yes
✓ Limits	N/A
b. Resulting from lack of time slots:	N/A
✓ Limits	N/A
✓ Unlimited	N/A
c. Rules and fees for paid advertising	N/A
d. Controller agencies	N/A
e. Radio adds/Publicity spots: Cost per minute/second.	J \$10,000 (US \$172) per minute
<b>2. Indirect</b>	

<b>advertising:</b>	
a. Indirect information (positive, negative, neutral)	
b. Journalistic programs	
c. Other	
<b>3. Debate regulations:</b>	Yes
<b>4. Pre-election polls:</b>	Yes
a. Limits	N/A
b. Rules guaranteeing technical quality of data	N/A
<b>5. Regulation for Exit Polls</b>	N/A
<b>6. Specific dispositions for mass media:</b>	N/A
a. Television	N/A
b. Cable	N/A
c. Press	N/A
d. Satellite TV	N/A
e. Internet	N/A

<b>III. PUBLIC DISCLOSURE</b>			
<b>1. Who discloses?</b>	<input type="checkbox"/> Political parties <input type="checkbox"/> Pongos or donors (a Pongo is a political NGO for fundraising purposes)	<input checked="" type="checkbox"/> Candidates <input type="checkbox"/> Others (Please specify)	<input type="checkbox"/> Donors
<b>2. What is disclosed?</b>			
a. Parties:	N/A		
<input checked="" type="checkbox"/> Cash Contributions	<input type="checkbox"/> Itemized	<input type="checkbox"/> Aggregated	
<input checked="" type="checkbox"/> In-kind contributions (materials and equipment, including loans)	<input type="checkbox"/> Itemized	<input type="checkbox"/> Aggregated	
<input checked="" type="checkbox"/> Expenditures	<input type="checkbox"/> Listed by categories or itemized, e.g. media, etc.	<input type="checkbox"/> Aggregated or not categorized	
<input checked="" type="checkbox"/> Names of donors	<input type="checkbox"/> Itemized listing	<input type="checkbox"/> No donor names listed with contribution amounts	
<input checked="" type="checkbox"/> Addresses of donors	<input type="checkbox"/> Full address	<input type="checkbox"/> Partial address	<input checked="" type="checkbox"/> No address required

<input checked="" type="checkbox"/> Names of vendors	<input type="checkbox"/> Itemized listing names	<input type="checkbox"/> No names of vendors listed with expenditures amounts	
<input checked="" type="checkbox"/> Personal assets	<input type="checkbox"/> Required to be filed	<input type="checkbox"/> Not required to be filed	
b. Candidates:			
<input checked="" type="checkbox"/> Cash Contributions	<input checked="" type="checkbox"/> Itemized	<input type="checkbox"/> Aggregated	
<input checked="" type="checkbox"/> In-kind contributions (materials and equipment, including loans)	<input checked="" type="checkbox"/> Itemized	<input type="checkbox"/> Aggregated	
<input checked="" type="checkbox"/> Expenditures	<input checked="" type="checkbox"/> Listed by categories or itemized, e.g. media, etc.	<input type="checkbox"/> Aggregated or not categorized	
<input checked="" type="checkbox"/> Names of donors	<input type="checkbox"/> Itemized listing names	<input type="checkbox"/> No names of donors listed with contribution amounts	
<input checked="" type="checkbox"/> Addresses of donors	<input type="checkbox"/> Full address	<input type="checkbox"/> Partial address	<input type="checkbox"/> No address required
<input checked="" type="checkbox"/> Names of vendors	<input type="checkbox"/> Itemized listing names	<input type="checkbox"/> No names of vendors listed with expenditures amounts	
<input checked="" type="checkbox"/> Personal assets	<input type="checkbox"/> Required to be filed	<input type="checkbox"/> Not required to be filed	
<b>3. Do party and candidate expenditure reports record campaign and operational expenses separately?</b>	<input type="checkbox"/> Yes Explain: _____ _____ _____ _____	<input checked="" type="checkbox"/> No Explain: _____ _____ Parties are not required to make expenditure reports _____	
<b>4. Are reporting requirements in this country temporary or permanent, i.e. are they only in effect during an election cycle, or year-round before and after an election?</b>	<input checked="" type="checkbox"/> Temporary during elections Explain: _____ Reporting for candidates apply only for elections _____ _____	<input type="checkbox"/> Permanent Explain: _____ _____ _____	
<b>5. What kind of monies can the party or candidate legally receive?</b>	<input checked="" type="checkbox"/> Private funds <input checked="" type="checkbox"/> Foreign company funds	<input checked="" type="checkbox"/> Corporate funds <input checked="" type="checkbox"/> Foreign national funds	<input checked="" type="checkbox"/> Union funds <input checked="" type="checkbox"/> Expatriate nationals' funds living overseas

<p><b>6. What sources of illicit funds for parties and candidates are suspected?</b></p>	<p><input type="checkbox"/> Illegal funds given over the limit but not declared by corporations, unions, or persons</p>	<p><input type="checkbox"/> Organized crime  <input checked="" type="checkbox"/> Drug trafficking funds  <input checked="" type="checkbox"/> Laundered funds</p>	<p><input type="checkbox"/> Foreign influence funds  <input type="checkbox"/> Others  <input type="checkbox"/> No illegal funds are suspected</p>
<p><b>7. What is the name of the body receiving the financial disclosure reports?</b></p>	<p><input checked="" type="checkbox"/> This is a governmental body created by statute</p>	<p><input type="checkbox"/> This is a private body created and funded by government</p>	<p><input type="checkbox"/> This body is constitutionally created</p>
<p>a. Name:</p>		<p>Electoral Office of Jamaica</p>	
<p>b. Phone No:</p>		<p>876 922 0425</p>	
<p><b>8. Are there contribution thresholds? (Donations below a certain amount don't have to be reported)</b></p>	<p><input type="checkbox"/> Yes  <input checked="" type="checkbox"/> No  <input type="checkbox"/> If yes, what is the amount of the threshold: \$_____</p>	<p>Explain:</p>	
<p><b>9. When are the disclosure reports due from politicians or parties?</b></p>	<p><input type="checkbox"/> Before the election          - How many weeks before the election? _____ weeks.          - How many reports are required? _____ reports.</p>	<p><input checked="" type="checkbox"/> After the election.          - How many weeks after the election? ____ 6 ____ weeks.</p>	
<p><b>10. How are the reports transmitted to the public?</b></p>	<p><input type="checkbox"/> Fax  <input type="checkbox"/> Photocopy  <input type="checkbox"/> Internet</p>	<p><input type="checkbox"/> Hand copying (copying by hand)  <input checked="" type="checkbox"/> Gazette or published in local newspapers or bulletins.</p>	<p><input type="checkbox"/> Other. Please specify.</p>
<p><b>11. Rate how easy or how difficult it is to access the public reports? (Difficulty of accessibility)</b></p>	<p><input type="checkbox"/> High</p>	<p><input checked="" type="checkbox"/> Medium</p>	<p><input type="checkbox"/> Low</p>
<p><b>12. How much time elapses between the receipt and dissemination of the report by the election commission?</b></p>	<p>Fill in the blanks:  <input type="checkbox"/> Weeks: _____  <input type="checkbox"/> Months _____ X _____  <input type="checkbox"/> Years _____</p>		<p><input type="checkbox"/> Explain:</p>
<p><b>13. Quality of</b></p>			



<b>report criteria:</b>			
a. Are reports itemized or aggregate figures reported?			
<input checked="" type="checkbox"/> Cash contributions	<input checked="" type="checkbox"/> Itemized	<input type="checkbox"/> Aggregated	
<input checked="" type="checkbox"/> In-Kind Contributions (materials and equipment, including loans)	<input checked="" type="checkbox"/> Itemized	<input type="checkbox"/> Aggregated	
<input checked="" type="checkbox"/> Expenditures	<input checked="" type="checkbox"/> Listed by categories or itemized, e.g. media, etc	<input type="checkbox"/> Aggregated or not categorized	
<input checked="" type="checkbox"/> Names of donors	<input type="checkbox"/> Itemized listing names	<input type="checkbox"/> No names of donors listed with contribution amounts	
b. Names of donors	<input type="checkbox"/> Full names of donors required?	<input type="checkbox"/> Full mailing address of donor required?	<input checked="" type="checkbox"/> Is donor's name listed on the report by specific amounts of money contributed?
c. Names of vendors	<input type="checkbox"/> Full names of vendors required?	<input type="checkbox"/> Full mailing address of vendor required?	<input checked="" type="checkbox"/> Is vendor's name listed on the report by specific amounts of money paid?
d. Categories of expenses	<input type="checkbox"/> Are vendor products or services categorized on the disclosure report? (e.g. media expense, transportation, labor, meals, etc.?) NO	<input checked="" type="checkbox"/> Are vendor purchases listed in aggregate or itemized on expenditure reports?  NO	
<b>14. Quality of enforcement criteria:</b>			
a. What is the name of the body that enforces the disclosure reporting laws?	<input checked="" type="checkbox"/> Same as electoral commission or body that receives the disclosure reports? <input type="checkbox"/> Different body than the one receiving the disclosure reports? Name of body. <input type="checkbox"/> Is the enforcement body a tribunal or special court?	Explain:	

✓ What are the powers of the enforcement body?	✓ Passive: - Receive the report with little investigation	□ Active: - Does it audit reports and conducts investigations? NO - Have sanctions and fines offenders? - Criminal penalties also possible?	
✓ Strength and weakness of the enforcement bodies	□ Strengths:	□ Weaknesses: No personnel nor resources to audit to audit candidates	
✓ What's the reputation of the enforcement body? Check all apply.	□ Strict ✓ Not Strict □ Politically bold and doesn't play favorites	□ Politically timid and bends with the power ✓ Respected □ Not too respected	
<b>15. Reality check / actual practices criteria:</b>			
a. Looking over the above answers, how would you compare the disclosure laws on the books in this nation with the actual practice of disclosure?	✓ Distant relationship between the laws on the books and practice of disclosure	□ Reasonable degree of fit between books and practices.	□ Excellent degree of fit between laws and practices
b. Using the Disclosure Ranking in Column 8 of the Latin America Disclosure Table listed below (produced by USAID for the OAS countries) how do your findings correspond with the table?			

## IV. ENFORCEMENT

### A. CONTROLLER AGENCIES

<b>1. Nature of regulatory agencies:</b>	
a. Electoral management bodies	Yes
b. Judges with electoral jurisdiction	Confined to voiding poll results for reasons unrelated to campaign or party financing
c. Auditing bodies	
d. Combined	(a)+(b)
<b>2. Election</b> /	Appointment

<b>Composition of controller agencies:</b>	
<b>3. Functions / Responsibilities:</b>	Administrative
<b>4. Autonomies / Dependencies:</b>	N/A
<b>5. Institutional capacity:</b>	N/A
a. Financial resources	N/A
c. Human resources	N/A
d. Technical capacity	N/A
<b>6. Internal party controlling mechanisms:</b>	N/A
<b>B. SANCTION REGIMENS</b>	
<b>1. Mechanisms:</b>	N/A
a. Permanent and systematic oversight	N/A
b. Complaint-based system	N/A
c. Random auditing	N/A
d. Alternative mechanisms (compliance agreements, etc.)	N/A
e. Combined	N/A
<b>2. Sanction regimens:</b>	N/A
a. Financial penalties:	N/A
✓ Political parties	N/A
✓ Candidates	Yes
✓ Donors	N/A
b. Legal sanctions:	N/A
✓ Political parties	N/A
✓ Candidates	Yes
✓ Donors	N/A
c. Administrative sanctions:	Yes
d. Other sanctions:	Court fine and/or terms of imprisonment
<b>3. Provide examples of sanctions already applied:</b>	None

<b>C. CULTURE OF COMPLIANCE AND PUBLIC OVERSIGHT</b>	
<b>a. Incentives for voluntary compliance:</b>	N/A
✓ Training of campaign workers	N/A
✓ Technical assistance	N/A
✓ Provision of material support	N/A
✓ Subsidies for auditing services	N/A
✓ Public education	N/A
<b>b. Public oversight of resources:</b>	N/A
✓ Names of participating civil society organizations	N/A
✓ Initiatives of citizens	N/A
✓ Other	N/A
<b>c. Cases of corruption? If yes, provide examples:</b>	N/A

<b>V. INFORMATION ABOUT PARLIAMENTS</b>	
1. Total cost to Parliament (Figures from general national budget and Parliament budget)	J \$359.6 million (US \$6.2 million)
2. Who is the parliamentary budget administrator?	The Clerk to the House of Parliament
3. Cost of each Member of Parliament.	
a. Gross cost (divide total cost by number of Members of Parliament)	J \$4.4 million (US \$76,000)
b. Net Cost (salaries of Members of Parliament)	J \$3.0 million (approx.) (US \$52,000)

4. Parliamentary services (costs of support services, advisors, secretaries, etc.)	J\$ 1.4 (approx.) (US \$240,000)
5. Allocation of resources: caucus vs. individual.	N/A
6. Access to other resources for parliamentary needs (special funds, resources from political party budgets, etc.)	N/A
<b>VI. LIST OF REGULATIONS ON FINANCING</b>	
<b>VII. BIBLIOGRAPHY LIST RELATED TO POLITICAL FINANCING</b>	
<b>VIII. OTHER ANNEXES</b>	